### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| IN THE MATTER OF:                   | ) |                      |
|-------------------------------------|---|----------------------|
|                                     | ) | R 2020-20            |
| EMERGENCY RULEMAKING FOR            | ) |                      |
| CROSS CONNECTION CONTROL DEVICE     | ) | <b>EMERGENCY</b>     |
| INSPECTORS OF PUBLIC WATER SUPPLIES | ) | (Rulemaking - Water) |
| AT 35 ILL. ADM. CODE PART 604.1520  | ) |                      |

### NOTICE OF FILING

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois

Pollution Control Board a NOTICE OF FILING; APPEARANCE; STATEMENT OF

REASONS FOR EMERGENCY RULEMAKING; and ATTACHMENTS: PROPOSED

EMERGENCY RULEMAKING 35 ILL. ADM. CODE PART 604; and a EXPEDITED

MOTION FOR ACCEPTANCE on behalf of the Illinois Environmental Protection Agency, a copy of which is herewith served upon you.

Respectfully submitted,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,

Petitioner,

BY: <u>/s/ Rex L. Gradeless</u> Rex L. Gradeless

Dated: April 10, 2020

Rex L. Gradeless, #6303411 Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276 (217) 782-5544 Rex.Gradeless@Illinois.Gov

THIS FILING IS SUBMITTED ELECTRONICALLY

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### **SERVICE LIST**

### ILLINOIS POLLUTION CONTROL BOARD

Don Brown, Clerk
James R. Thompson Center
100 W. Randolph, Suite 11-500
Chicago, IL 60601
Don.Brown@Illinois.Gov

### ILLINOIS DEPARTMENT OF NATURAL RESOURCES

Renee Snow, General Counsel One Natural Resources Way Springfield IL 62702-1271 Renee.Snow@Illinois.Gov

ILLINOIS ATTORNEY GENERAL Matt Dunn, Division Chief Environmental 500 South Second Street Springfield, IL 62701 mdunn@atg.state.il.us

ILLINOIS DEPARTMENT OF PUBLIC HEALTH Jason Boltz, General Counsel 535 W Jefferson St Springfield, IL 62761 Jason.Boltz@Illinois.Gov

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### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| IN THE MATTER OF:                   | ) |                      |
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| INSPECTORS OF PUBLIC WATER SUPPLIES | ) | (Rulemaking - Water) |
| AT 35 ILL. ADM. CODE PART 604.1520  | ) | _                    |

### **APPEARANCE**

The undersigned hereby enters their appearances as attorneys on behalf of the Illinois Environmental Protection Agency.

Respectfully submitted,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,

Petitioner,

BY: <u>/s/ Rex L. Gradeless</u> Rex L. Gradeless

BY: /s/ Christine Zeivel
Christine Zeivel

Dated: April 10, 2020

Rex L. Gradeless, #6303411 Christine Zeivel, #6298033 Division of Legal Counsel

Illinois Environmental Protection Agency 1021 North Grand Avenue East

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R 2020-019 Page 1 of 1

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| IN THE MATTER OF:                   | ) |                      |
|-------------------------------------|---|----------------------|
|                                     | ) | R 2020-20            |
| EMERGENCY RULEMAKING FOR            | ) |                      |
| CROSS CONNECTION CONTROL DEVICE     | ) | <b>EMERGENCY</b>     |
| INSPECTORS OF PUBLIC WATER SUPPLIES | ) | (Rulemaking - Water) |
| AT 35 ILL. ADM. CODE PART 604 1520  | ) | _                    |

### STATEMENT OF REASONS FOR EMERGENCY RULEMAKING

NOW COMES the Illinois Environmental Protection Agency (hereafter "Illinois EPA"), by and through its counsel, and hereby proposes an emergency rulemaking of general applicability and submits this Statement of Reasons for Emergency Rulemaking to the Illinois Pollution Control Board (hereafter "Board") pursuant to the Board's authority to adopt emergency regulations under Section 27(c) of the Illinois Environmental Protection Act (hereafter "Act"), 415 ILCS 5/27(c), Section 5-45 of the Illinois Administrative Procedure Act (hereafter "Illinois APA"), 5 ILCS 100/5-45, and 35 Ill. Adm. Code 102.106(b)(2).

### I. INTRODUCTION

The purpose of this emergency rulemaking is to extend the annual renewal period for cross connection control device inspectors (hereafter "CCCD Inspectors") 120 days (i.e. from June 30, 2020, to October 30, 2020). This emergency rulemaking is limited to the 2020 renewal year and was drafted in response to an emergency rulemaking adopted by the Illinois Department of Public Health that extended the renewal deadlines for licensed plumbers 120 days. Because CCCD Inspectors are also licensed plumbers, this emergency rule is needed so that CCCD Inspectors will be able to timely renew their CCCD Inspector Approval with the Illinois EPA.

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### II. BACKGROUND

### **COVID-19 Gubernatorial Disaster Proclamations**

Coronavirus Disease 2019 (hereafter "COVID-19") is a novel severe acute respiratory illness that can spread among people through respiratory transmissions and present with symptoms similar to those of influenza.

On January 27, 2020, the United States Secretary of Health and Human Services declared that COVID-19 presents a public health emergency.

On January 30, 2020 the World Health Organization declared COVID-19 a Public Health Emergency of International Concern.

On March 9, 2020, Governor JB Pritzker declared all counties in the State of Illinois a disaster area (hereafter "First Gubernatorial Disaster Proclamation") and proclaimed it was necessary and appropriate to make additional State resources available to ensure that the effects of COVID-19 are mitigated and minimized and that residents and visitors in the State remain safe and secure.

On March 11, 2020, the World Health Organization characterized the COVID-19 outbreak as a pandemic.

On April 1, 2020, Governor JB Pritzker again declared all counties in the State of Illinois as a disaster area (hereafter "Second Gubernatorial Disaster Proclamation", and, together with the First Gubernatorial Disaster Proclamation, the "Gubernatorial Disaster Proclamations") in response to the exponential spread of COVID-19. *See* Second Gubernatorial Disaster Proclamation, April 1, 2020, attached as Attachment B.

The Centers for Disease Control and Prevention (CDC) currently recommends that all United States residents take precautions to contain the spread of COVID-19, including (1)

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practicing social distancing by maintaining 6 feet of distance from others and avoiding all gatherings; (2) be alert for symptoms such as fever, cough, or shortness of breath, and take their temperature if symptoms develop; (3) exercise appropriate hygiene, including covering coughs and sneezes with a tissue, washing hands often with soap and water for at least 20 seconds, using of alcohol-based hand sanitizers with at least 60% alcohol if soap and water are not readily available, and routinely cleaning frequently touched surfaces and objects to increase community resilience and readiness for responding to an outbreak.

State agencies have been directed to temporarily reduce activities and workforce to core mission functions and essential operations, encouraging working remotely where possible.

# Illinois Department of Public Health's Emergency Rulemaking Extending Deadlines for Plumber Licenses' Renewal

On March 31, 2019, and in response to COVID-19, the Illinois Department of Public Health ("IDPH") published emergency rules extending the deadline for plumbers' license renewals, apprentice plumbers' license renewal, and plumbing inspectors' certificate renewals 120 days to August 28, 2020. *See* Illinois Department of Public Health's Emergency Amendments to Plumbers Licensing Code, 68 Ill. Adm. Code 750 attached as Attachment C and available at <a href="http://dph.illinois.gov/sites/default/files/COVID19/68-750RG-E.pdf">http://dph.illinois.gov/sites/default/files/COVID19/68-750RG-E.pdf</a>

### **Cross Connection Control Device Inspectors**

Cross connection control device inspectors (hereafter "CCCD Inspectors") in Illinois must also be authorized to perform plumbing as described in the Illinois Plumbing License Law [225 ILCS 320/3(1)]. 35 Ill. Adm. Code 604.1510(b)(1)(a). A CCCD Inspector is a person approved by the Illinois EPA or its designee as a certified CCCD Inspector capable of performing the inspection of mechanical devices that prevent contamination of a community water supply from a source of an unsafe substance or of unknown water quality. The physical testing of these mechanical devices

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is required annually in accordance with the manufacturer's instructions and pursuant to 77 Ill. Adm. Code 890 and identified in Section 1130 (b)(2) and (b)(3).

Further, Section 604.1505 requires that a community water supply maintain records of all cross connection control devices that require annual testing pursuant to 77 Ill. Adm. Code 890.1130. This includes the submittal of the annual inspection reports, related to a specific device, be submitted to the applicable community water supply. Testing of these devices to ensure that they are operational provides a barrier of protection against potential contamination of a community water supply.

### III. REGULATORY PROPOSAL: PURPOSE AND EFFECT

The sole purpose of this emergency rulemaking is to extend the annual CCCD Inspector renewal deadline for 2020 so that CCCD Inspectors can obtain their requisite plumbing license renewal in time to renew their approved CCCD Inspector designation with the Illinois EPA. Due to the public health emergency related to the Covid-19 outbreak, the Illinois Department of Public Health recently proposed revisions to the Illinois Plumbing Code to extend the plumbers' license and apprentice plumbers' license renewal deadline from March 31, 2020 to August 28, 2020. Given that approval for obtaining or renewal of a CCCD Inspector certification requires possession of a valid plumbers license, extension of the renewal period for CCCD Inspector certification may be necessary for applicants not receiving their respective plumbers' license renewal prior to the current CCCD Inspector renewal period of May 1 to June 30. In essence, approximately 2500 candidates, with previous CCCD Inspector certification, may not be able to obtain the proper certification for renewal inspection of backflow prevention devices by missing the existing May 1 to June 30 renewal period.

### IV. REGULATORY PROPOSAL: LANGUAGE

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The following is a section-by-section summary of the Illinois EPA's proposal.

### Proposed New Section 604.1520

This proposed emergency Section states that due to the public health emergency related to the COVID-19 outbreak, the CCCDI approval renewal application deadlines for 2020 pursuant to Section 604.1510(b)(2) are extended. For renewal year 2020, CCCDIs must renew their CCCDI Approval between August 31 and October 30. An application for CCCDI renewal will be sent by the Agency or its designee and must be completed and returned by October 30, 2020. *See* Proposed Emergency Rulemaking 35 Ill. Adm. Code Part 604 attached as Attachment A.

This proposed emergency Section modifies 604.1510(b)(2) for the 2020 renewal year by adding 122 days to May 1, 2020, and proposing August 31, 2020, and adding 120 days to June 30, 2020, and proposing October 30, 2020. Because the 120th day from the May 1, 2020, deadline in 604.1510(b)(2) fell on a Saturday, the Illinois EPA proposed to extend this deadline by 122 days instead of the 120 days.

### V. TECHNICAL FEASIBILITY AND ECONOMIC REASONABLENESS

This proposal is technically feasible and economically reasonable. Illinois law gives the Board the authority to extend these deadlines and there are no negative economic impacts anticipated by this extension. Further, Section 27(c) of the Act authorizes the Board to adopt emergency regulations pursuant to and in accordance with Section 5-45 of the Illinois APA when:

- 1) on proclamation by the Governor, pursuant to Section 8 of the Illinois Emergency Services and Disaster Act of 1975, that a disaster emergency exists<sup>1</sup>, or
- 2) when the Board finds that a severe public health emergency exists, or
- 3) or when the Board finds that a situation exists which reasonably constitutes a threat to the public interest, safety or welfare. 415 ILCS 5/45(c).

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<sup>&</sup>lt;sup>1</sup> While this is the verbatim text within the Act, the Illinois Emergency Services and Disaster Act of 1975 was superseded by the Illinois Emergency Management Agency Act. *See* 20 ILCS 3305. Section 7 of 20 ILCS 3305 addresses the Governor's authority to proclaim a disaster.

Further, Section 102.612 of the Board's regulations provides:

- a) When the Board finds that a situation exists which reasonably constitutes a threat to the public interest, safety, or welfare, the Board may adopt regulations pursuant to and in accordance with Section 5-45 of the IAPA [415 ILCS 27(c)].
- b) When the Board finds that a severe public health emergency exists, the Board may, in relation to any proposed regulation, order that such regulation shall take effect without delay [415 ILCS 5/27(c)]. The Board will proceed with any required hearings while the regulation continues in effect.

35 III. Adm. Code 102.612. Finally, Section 5-45 of the Illinois APA provides the following relevant part:

- (a) "Emergency" means the existence of any situation that any agency finds reasonably constitutes a threat to the public interest, safety, or welfare.
- (b) If any agency finds that an emergency exists that requires adoption of a rule upon fewer days than is required by Section 5-40 and states in writing its reasons for that finding, the agency may adopt an emergency rule without prior notice or hearing upon filing a notice of emergency rulemaking with the Secretary of State under Section 5-70. The notice shall include the text of the emergency rule and shall be published in the Illinois Register. Consent orders or other court orders adopting settlements negotiated by an agency may be adopted under this Section. Subject to applicable constitutional or statutory provisions, an emergency rule becomes effective immediately upon filing under Section 5-65 or at a stated date less than 10 days thereafter. The agency's finding and a statement of the specific reasons for the finding shall be filed with the rule. The agency shall take reasonable and appropriate measures to make emergency rules known to the persons who may be affected by them.
- (c) An emergency rule may be effective for a period of not longer than 150 days, but the agency's authority to adopt an identical rule under Section 5-40 is not precluded. No emergency rule may be adopted more than once in any 24-month period...

Here, the State of Illinois is clearly in a state of emergency and each of its counties is declared a disaster area. Extending these deadlines will ease the burden on Illinois' CCCD Inspectors and that could prove to have positive economic impacts on the State because CCCD Inspectors will

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be able to keep their CCCD Inspector designation and not lose it because they utilized the extension provided by IDPH to renew their plumbing licenses.

The Board should adopt these emergency rules because of the Gubernatorial Disaster Proclamations.

Every county in Illinois is currently in a disaster area under the Gubernatorial Disaster Proclamations. This gives the Board the authority to extend the renewal deadline for CCCD Inspectors under Section 27(c) of the Act. The Gubernatorial Disaster Proclamations gives the Board a mandate to ensure the effects of COVID-19 are mitigated and minimized and that residents and visitors in the State remain safe and secure. Extending the renewal deadline for CCCD Inspectors, in tandem with their plumbing licenses renewal requirements, will reduce the possibility of job loss during this pandemic because those that submit a renewal application will have had adequate time to obtain a plumbing license renewal. If not, there could be a gap where a CCCD Inspector would lose CCCDI Approval because they did not yet have their plumber's licenses renewed on time.

The Board should adopt these emergency rules because a severe public health emergency exists and not granting the extension could create another one.

A severe public health emergency exists in the entire State and stay in place orders are in effect. Therefore, the Act gives the Board the authority to adopt these emergency rules. As described above, not granting the extension of the CCCD Inspector renewal period, consistent with the extended plumbers' license renewal period, may result in a reduction in the number of licensed plumbers certified as CCCD Inspectors. Subsequently, many cross connection control devices may not be tested in a timely manner to ensure efficacy of that device and risk of contamination to a community water supply could become a significant health concern. This further reasonably constitutes a threat to the public's interest, its safety and its welfare.

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### VI. NUMBER OF AFFECTED PEOPLE

Approximately 2657 CCCD Inspector designees could be affected across the State of Illinois. CCCD Inspector renewals are performed on an annual basis. Therefore, all CCCD Inspectors have the potential of being affected by the proposed rulemaking. Here are Illinois' current numbers as of April 10, 2020:

| <b>Total Active CCCDIs</b> | 3298 |
|----------------------------|------|
| Renewed CCCDIs             | 641  |
| Non-renewed                |      |
| CCCDIs                     | 2657 |

Currently there are 2657 active CCCD Inspectors that have not completed the renewal process to date. The Illinois EPA does not know how many, if any, state plumbers that may have already renewed their plumber's license, but not their CCCD Inspector designation

### VII. SYNOPSIS OF TESTIMONY

The Illinois EPA anticipates no need for witnesses. However, the Illinois EPA's witness would be Steve Vance, the Field Operations Section Manager for the Division of Public Water Supplies within the Bureau of Water. Mr. Vance graduated from Southern Illinois University with a Bachelor of Science and majoring in Civil Engineering. Mr. Vance has held his current position since October, 2017. Prior to this position, he held the position of Environmental Protection Engineer in the Division of Public Water Supplies Field Operations Section in the Springfield Regional Office from January, 2000 to October, 2017. Mr. Vance's current duties include establishing goals and objectives for the Division's Field Operations Section relative to the U.S. Environmental Protection Agency primacy requirements under the Safe Drinking Water Act, supervises staff in six Field Operations Section regional offices, coordinates compliance and enforcement activities within the Agency and with other State and Federal Agencies, and

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participate in applicable Agency rulemakings.

Mr. Vance may testify about, *inter alia*, State and Federal statutes, rules and regulations pertaining to community water supplies, Agency programs for implementation of State and Federal statutes, rules and regulations, and technical matters related to construction, operation, and maintenance of community water supply systems.

#### VIII. SUPPORTING DOCUMENTS

### A. Documents Relied Upon

The Illinois APA provides that all proposed rulemakings must include:

a descriptive title or other description of any published study or research report used in developing the rule, the identity of the person who performed such study, and a description of where the public may obtain a copy of any such study or research report. If the study was performed by an agency or by a person or entity that contracted with the agency for the performance of the study, the agency shall also make copies of the underlying data available to members of the public upon request if the data are not protected from disclosure under the Freedom of Information Act.

5 ILCS 100/5-40(b)(3.5). The Board's procedural rules require the same information to be included with any rulemaking proposal filed with the Board in 35 Ill. Adm. Code 102.202(e). The documents relied upon by the Illinois EPA in developing this proposal are listed here and attached to this rulemaking proposal.

| Letter | Attachments   |
|--------|---|
| A      | Proposed Emergency Rulemaking 35 Ill. Adm. Code Part 604                |
| В      | Second Gubernatorial Disaster Proclamation, April 1, 2020               |
| С      | Illinois Department of Public Health's Emergency Amendments to Plumbers |
|        | Licensing Code, 68 Ill. Adm. Code 750                                   |
| D      | Affidavit of Steve Vance  |

### IX. CONCLUSION

WHEREFORE, for the foregoing reasons, the Illinois EPA respectfully requests the Board to adopt the Illinois EPA's proposed regulation in its entirety as submitted as an emergency rule.

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Respectfully submitted,

Dated: April 10, 2020

Rex L. Gradeless, #6303411 Christine Zeivel, #6298033 Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276 (217) 782-5544 Rex.Gradeless@Illinois.Gov PROTECTION AGENCY,

ILLINOIS ENVIRONMENTAL

Petitioner,

BY: <u>/s/ Rex L. Gradeless</u> Rex L. Gradeless

BY: <u>/s/ Christine Zeivel</u> Christine Zeivel

THIS FILING IS SUBMITTED ELECTRONICALLY

Christine.Zeivel@Illinois.Gov

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| CROSS CONNECTION CONTROL DEVICE     | ) | <b>EMERGENCY</b>     |
| INSPECTORS OF PUBLIC WATER SUPPLIES | ) | (Rulemaking - Water) |
| AT 35 ILL, ADM, CODE PART 604.1520  | ) |                      |

### EXPEDITED MOTION FOR ACCEPTANCE

NOW COMES the Illinois Environmental Protection Agency ("Illinois EPA"), by and through its attorneys, and pursuant to 35 Ill. Adm. Code 101.512, 102.106, 102.200, 102.202, and 102.612 moves that the Illinois Pollution Control Board accept the proposed emergency rulemaking of amendments to 35 Ill. Adm. Code Part 604. This regulatory proposal includes (1) Notice of Filing; (2) Appearance; (3) Statement of Reasons for Emergency Rulemaking; (4) Attachments to the Statement of Reasons for Emergency Rulemaking, including the requisite affidavit; (5) Proposed amendments to 35 Ill. Adm. Code Part 604; (6) Certificate of Service; and (7) a computer disc containing the Proposed Regulations and attachments.

Respectfully submitted,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,

Petitioner,

BY: <u>/s/ Rex L. Gradeless</u> Rex L. Gradeless

BY: <u>/s/ Christine Zeivel</u> Christine Zeivel

Dated: April 10, 2020

Rex L. Gradeless, #6303411 Christine Zeivel, #6298033 Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276 (217) 782-5544 Rex.Gradeless@Illinois.Gov

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Christine.Zeivel@Illinois.Gov

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### **CERTIFICATE OF SERVICE**

I, the undersigned, on affirmation state the following:

That I have served the attached NOTICE OF FILING; APPEARANCE; STATEMENT OF REASONS FOR EMERGENCY RULEMAKING; and ATTACHMENTS: PROPOSED EMERGENCY RULEMAKING 35 ILL. ADM. CODE PART 604; and a EXPEDITED MOTION FOR ACCEPTANCE by e-mail upon Don Brown at the email address of Don.Brown@Illinois.Gov, upon Renee Snow at the email address of Renee.Snow@Illinois.Gov; upon Matt Dunn at the email address mdunn@atg.state.il.us, and upon Jason Boltz at the email address of Jason.Boltz@Illinois.Gov.

That I have served the attached NOTICE OF FILING; APPEARANCE; STATEMENT OF REASONS FOR EMERGENCY RULEMAKING; and ATTACHMENTS: PROPOSED EMERGENCY RULEMAKING 35 ILL. ADM. CODE PART 604; and a EXPEDITED MOTION FOR ACCEPTANCE upon any other persons, if any, listed on the Service List, by placing a true copy in an envelope duly address bearing proper first class postage in the United States mail at Springfield, Illinois on April 10, 2020.

That my e-mail address is <a href="mailto:Rex.Gradeless@Illinois.gov">Rex.Gradeless@Illinois.gov</a>.

That the number of pages in the e-mail transmission is fifteen (15).

That the e-mail transmission took place before 4:30 p.m. on the date of April 10, 2020.

/s/ Rex L. Gradeless April 10, 2020

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# **Attachment A**

Proposed Emergency Rulemaking 35 Ill. Adm. Code Part 604

### TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE F: PUBLIC WATER SUPPLIES CHAPTER I: POLLUTION CONTROL BOARD

## PART 604 DESIGN, OPERATION AND MAINTENANCE CRITERIA

### SUBPART A: GENERAL PROVISIONS

| 604.105 | General Requirements                            |
|---------|---|
| 604.110 | Location  |
| 604.115 | Usage   |
| 604.120 | Piping Identification                           |
| 604.125 | Automatic Equipment                             |
| 604.130 | Operational Testing Equipment                   |
| 604.135 | Repair Work and Emergency Operation             |
| 604.140 | Nitrification Action Plan                       |
| 604.145 | Exceptions for Community Water Supplies         |
| 604.150 | Protection of Community Water Supply Structures |
| 604.155 | Electrical Controls and Standby Power           |
| 604.160 | Safety  |
| 604.165 | Monthly Operating Report                        |
| 604.170 | Security  |
|         | SUBPART B: SOURCE DEVELOPMENT                   |
| Section |   |
| 604.200 | General Requirements                            |
| 604.205 | Surface Water Quantity                          |
| 604.210 | Surface Water Quality                           |
| 604.215 | Surface Water Structures                        |
| 604.220 | Invasive Mussel Control                         |
| 604.225 | Reservoirs                                      |
| 604.230 | Groundwater Quantity                            |
| 604.235 | Groundwater Quality                             |
| 604.240 | General Well Construction                       |
| 604.245 | Well Testing and Records                        |
| 604.250 | Aquifer Types and Construction Methods          |
| 604.255 | Well Pumps, Discharge Piping and Appurtenances  |
|         | SUBPART C: SOURCE WATER PROTECTION PLAN         |
| Section |   |
| 604.300 | Purpose   |
|         |   |

Section 604.100

Purpose

| 604.305<br>604.310<br>604.315<br>604.320<br>604.325<br>604.330<br>604.335<br>604.340 | Source Water Protection Plan Requirement and Contents<br>Vision Statement<br>Source Water Assessment<br>Source Water Protection Plan Objectives<br>Action Plan<br>Submission<br>Agency Approval<br>Evaluation and Revision |
|--|--|
|  | SUBPART D: AERATION  |
| Section<br>604.400<br>604.405<br>604.410<br>604.415<br>604.420<br>604.425            | General Requirements for Aeration Forced or Induced Draft Aeration Spray Aeration Pressure Aeration Packed Tower Aeration Other Methods of Aeration  |
|  | SUBPART E: CLARIFICATION   |
| Section<br>604.500<br>604.505<br>604.510<br>604.515<br>604.520<br>604.525<br>604.530 | General Clarification Requirements Coagulation Flocculation Sedimentation Solids Contact Unit Tube or Plate Settlers Other High Rate Clarification Processes   |
|  | SUBPART F: FILTRATION  |
| Section<br>604.600<br>604.605<br>604.610<br>604.615<br>604.620                       | Filtration Rapid Rate Gravity Filters Rapid Rate Pressure Filters Deep Bed Rapid Rate Gravity Filters Biologically Active Filtration   |
|  | SUBPART G: DISINFECTION  |
| Section<br>604.700<br>604.705<br>604.710<br>604.715                                  | Disinfection Requirement Chlorination Equipment Points of Application Contact Time   |

| 604.720  | Inactivation of Pathogens                 |
|----------|---|
| 604.725  | Residual Chlorine                         |
| 604.730  | Continuous Chlorine Analyzers             |
| 604.735  | Chlorinator Piping                        |
|          | SUBPART H: SOFTENING                      |
| Section  |   |
| 604.800  | Lime or Lime-soda Process                 |
| 604.805  | Cation Exchange Process                   |
|          |   |
|          | SUBPART I: STABILIZATION                  |
| Section  |   |
| 604.900  | General Stabilization Requirements        |
| 604.905  | Carbon Dioxide Addition                   |
| 604.910  | Phosphates                                |
| 604.915  | Split Treatment                           |
|          | SUBPART J: OTHER TREATMENT                |
| Section  |   |
| 604.1000 | Presedimentation                          |
| 604.1005 | Anion Exchange                            |
| 604.1010 | Iron and Manganese Control                |
| 604.1015 | Taste and Odor Control                    |
| 604.1020 | Powdered Activated Carbon                 |
|          | SUBPART K: CHEMICAL APPLICATION           |
| 604.1100 | General Chemical Application Requirements |
| 604.1105 | Feed Equipment and Chemical Storage       |
| 604.1110 | Protective Equipment                      |
| 604.1115 | Chlorine Gas                              |
| 604.1120 | Acids and Caustics                        |
| 604.1125 | Chlorine Dioxide                          |
| 604.1130 | Sodium Chlorite                           |
| 604.1135 | Sodium Hypochlorite                       |
| 604.1140 | Ammonia                                   |
| 604.1145 | Potassium Permanganate                    |
| 604.1150 | Fluoride                                  |
|          | SUBPART L: PUMPING FACILITIES             |
| 604.1200 | General                                   |
| 604.1205 | Pumping Stations                          |
| 001.1203 | i amping outtons                          |

| 604.1210              | Pumps   |  |
|-----------------------|---|--|
| 604.1215              | Booster Pumps                                     |  |
| 604.1220              | Automatic and Remote-Controlled Stations          |  |
| 604.1225              | Appurtenances                                     |  |
|                       |   |  |
|                       | SUBPART M: STORAGE                                |  |
| 604.1300              | General Storage Requirements                      |  |
| 604.1305              | Overflow  |  |
| 604.1310              | Access to Water Storage Structures                |  |
| 604.1315              | Vents   |  |
| 604.1320              | Level Controls                                    |  |
| 604.1325              | Roof and Sidewalls                                |  |
| 604.1330              | Painting and Cathodic Protection                  |  |
| 604.1335              | Treatment Plant Storage                           |  |
| 604.1340              | Elevated Storage                                  |  |
| 604.1345              | Hydropneumatic Storage                            |  |
| 604.1350              | Combination Pressure Tanks and Ground Storage     |  |
|                       | SUBPART N: DISTRIBUTION                           |  |
| 604.1400              | General Distribution System Requirements          |  |
| 604.1405              | Installation of Water Mains                       |  |
| 604.1410              | Materials   |  |
| 604.1415              | System Design                                     |  |
| 604.1420              | Valves  |  |
| 604.1425              | Hydrants  |  |
| 604.1430              | Air Relief Valves                                 |  |
| 604.1435              | Valve, Meter and Blow Off Chambers                |  |
| 604.1440              | Sanitary Separation for Finished Water Mains      |  |
| 604.1445              | Sanitary Separation for Raw Water Mains           |  |
| 604.1450              | Surface Water Crossings                           |  |
| 604.1455              | Water Service Line                                |  |
| 604.1460              | Water Loading Stations                            |  |
|                       | SUBPART O: CROSS CONNECTIONS                      |  |
| <b>a</b> .:           |   |  |
| Section 604 1500      | Cross Connections                                 |  |
| 604.1500              | Cross Connections                                 |  |
| 604.1505              | Cross Connection Control Program                  |  |
| 604.1510              | Cross Connection Control Device Inspectors        |  |
| 604.1515              | Agency Approved Cross Connection Control Measures |  |
| 604.1520<br>EMERCENCI | COVID-19 Emergency Provisions                     |  |
| <u>EMERGENCY</u>      |   |  |

604.TABLE A Steel Pipe

AUTHORITY: Implementing Section 14-19 and authorized by Section 27 of the Illinois Environmental Protection Act [415 ILCS 5].

SOURCE: Adopted in R18-17 at 43 Ill. Reg. 8064, effective July 26, 2019 emergency amendment at 44 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_, 2020, for a maximum of 150 days.

### SUBPART O: CROSS CONNECTIONS

# **Section 604.1520 COVID-19 Emergency Provisions EMERGENCY**

Due to the public health emergency related to the COVID-19 outbreak, the CCCDI approval renewal application deadlines for 2020 pursuant to Section 604.1510(b)(2) are extended. For renewal year 2020, CCCDIs must-renew their CCCDI Approval between August 31 and October 30. An application for CCCDI renewal will be sent by the Agency or its designee and must be completed and returned by October 30, 2020.

(Source: Emergency rule added at 44 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_\_, for a maximum of 150 days)

# **Attachment B**

Second Gubernatorial Disaster Proclamation, April 1, 2020



INDEX DEPARTMENT

Seringheld, Lilingto

APR & 1 2020

IN THE OFFICE OF SECRETARY OF STATE

# Proclamation

WHEREAS, Coronavirus Disease 2019 (COVID-19) is a novel severe acute respiratory illness that can spread among people through respiratory transmissions and present with symptoms similar to those of influenza; and,

WHEREAS, certain populations are at higher risk of experiencing more severe illness as a result of COVID-19, including older adults and people who have serious chronic medical conditions such as heart disease, diabetes, or lung disease; and,

WHEREAS, the State of Illinois is continuing its efforts to prepare for any eventuality given that this is a novel illness and given the known health risks it poses for the elderly and those with serious chronic medical conditions; and,

WHEREAS, the World Health Organization declared COVID-19 a Public Health Emergency of International Concern on January 30, 2020, and the United States Secretary of Health and Human Services declared that COVID-19 presents a public health emergency on January 27, 2020; and,

WHEREAS, on March 11, 2020, the World Health Organization characterized the COVID-19 outbreak as a pandemic, and has reported more than 750,000 confirmed cases of COVID-19 and 36,500 deaths attributable to COVID-19 globally as of March 31, 2020; and,

WHEREAS, the Centers for Disease Control and Prevention (CDC) currently recommends that all United States residents take precautions to contain the spread of COVID-19, including that they: (1) practice social distancing by maintaining 6 feet of distance from others and avoiding all gatherings; (2) be alert for symptoms such as fever, cough, or shortness of breath, and take their temperature if symptoms develop; and (3) exercise appropriate hygiene, including covering coughs and sneezes with a tissue, washing hands often with soap and water for at least 20 seconds, using of alcohol-based hand sanitizers with at least 60% alcohol if soap and water are not readily available, and routinely cleaning frequently touched surfaces and objects to increase community resilience and readiness for responding to an outbreak; and,

WHEREAS, the CDC also recommends the following precautions for household members, caretakers and other persons having close contact with a person who is symptomatic, during the period from 48 hours before onset of symptoms until the symptomatic person meets the criteria for discontinuing home isolation: (1) stay home until 14 days after last exposure and maintain social distance (at least 6 feet) from others at all times; (2) self-monitor for symptoms, including checking their temperature twice a day and watching for fever, cough, or shortness of breath; and (3) avoid contact with people at higher risk for severe illness (unless they live in the same home and had the same exposure); and,

WHEREAS, a vaccine or drug is currently not available for COVID-19; and,

WHEREAS, despite efforts to contain COVID-19, the World Health Organization and the CDC indicate that it is expected to continue spreading; and,

WHEREAS, as of March 31, 2020, there were 5,994 confirmed cases of COVID-19 and 99 deaths in Illinois resulting from COVID-19; and,

WHEREAS, the outbreak of COVID-19 has resulted in significant negative economic impact, including loss of income and wages, that threatens to undermine housing security and stability and overall financial stability and security for individuals and businesses throughout Illinois; and,

WHEREAS, on March 13, 2020, the President declared a nationwide emergency pursuant to Section 501(b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5207 (the "Stafford Act"), covering all states and territories, including Illinois; and,

WHEREAS, on March 26, 2020, the President declared a major disaster in Illinois pursuant to Section 401 of the Stafford Act; and,

WHEREAS, I, JB Pritzker, Governor of Illinois, declared all counties in the State of Illinois as a disaster area on March 9, 2020 in response to the outbreak of COVID-19; and,

WHEREAS, based on the foregoing, the circumstances surrounding COVID-19 constitute a continuing public health emergency under Section 4 of the Illinois Emergency Management Agency Act; and,

WHEREAS, the circumstances surrounding COVID-19 have resulted in the occurrence and threat of widespread and severe damage, injury, and loss of life and property under Section 4 of the Illinois Emergency Management Agency Act; and,

WHEREAS, it is the policy of the State of Illinois that the State will be prepared to address any disasters and, therefore, it is necessary and appropriate to make additional State resources available to ensure that the effects of COVID-19 are mitigated and minimized to the greatest extent possible and that Illinoisans remain safe and secure; and,

WHEREAS, this proclamation will assist Illinois agencies in coordinating State and Federal resources, including the Strategic National Stockpile of medicines and protective equipment, to support local governments in preparation for any action that may be necessary related to the potential impact of COVID-19 in the State of Illinois; and,

WHEREAS, these conditions provide legal justification under Section 7 of the Illinois Emergency Management Agency Act for the issuance of a proclamation of disaster;

**NOW**, **THEREFORE**, in the interest of aiding the people of Illinois and the local governments responsible for ensuring public health and safety, I, JB Pritzker, Governor of the State of Illinois, hereby proclaim as follows:

Section 1. Pursuant to the provisions of Section 7 of the Illinois Emergency Management Agency Act, 20 ILCS 3305/7, I find that a continuing disaster exists within the State of Illinois and specifically declare all counties in the State of Illinois as a disaster area. This proclamation continues the Governor's authority to exercise all of the emergency powers provided in Section 7 of the Illinois Emergency Management Agency Act, 20, ILCS 3305/7, including but not limited to those specific emergency powers set forth below.

**Section 2**. The Illinois Department of Public Health and the Illinois Emergency Management Agency are directed to continue to coordinate with each other with respect to planning for and responding to the present public health emergency.

**Section 3**. The Illinois Department of Public Health is further directed to continue to cooperate with the Governor, other State agencies and local authorities, including local public health authorities, in the development and implementation of strategies and plans to protect the public health in connection with the present public health emergency.

**Section 4.** The Illinois Emergency Management Agency is directed to continue to implement the State Emergency Operations Plan to coordinate State resources to support local governments in disaster response and recovery operations.

Section 5. To aid with emergency purchases necessary for response and other emergency powers as authorized by the Illinois Emergency Management Agency Act, the provisions of the Illinois

Procurement Code that would in any way prevent, hinder or delay necessary action in coping with the disaster are suspended to the extent they are not required by federal law. If necessary, and in accordance with Section 7(1) of the Illinois Emergency Management Agency Act, 20 ILCS 3305/7(1), the Governor may take appropriate executive action to suspend additional statutes, orders, rules, and regulations.

**Section 6**. Pursuant to Section 7(3) of the Illinois Emergency Management Agency Act, 20 ILCS 3305/7(3), this proclamation continues the Governor's authority, as necessary, to transfer the direction, personnel or functions of State departments and agencies or units thereof for the purpose of performing or facilitating emergency response programs.

**Section 7**. The Illinois Department of Public Health, Illinois Department of Insurance and the Illinois Department of Healthcare and Family Services are directed to continue to recommend, and, as appropriate, take necessary actions to ensure consumers do not face financial barriers in accessing diagnostic testing and treatment services for COVID-19.

**Section 8**. The Illinois State Board of Education is directed to continue to recommend, and, as appropriate, take necessary actions to address chronic absenteeism due to transmission of COVID-19 and to alleviate any barriers to the use of e-learning during the effect of this proclamation that exist in the Illinois School Code, 105 ILCS 5/1-1 et. seq.

**Section 9**. All State agencies are directed to cooperate with the Governor, other State agencies and local authorities in the development and implementation of strategies and plans to cope with and recover from the economic impact of COVID-19.

**Section 10**. Pursuant to Section 7(14) of the Illinois Emergency Management Agency Act, 20 ILCS 3305/7(14), increases in the selling price of goods or services, including medical supplies, protective equipment, medications and other commodities intended to assist in the prevention of or treatment and recovery of COVID-19, shall be prohibited in the State of Illinois while this proclamation is in effect.

**Section 11.** This proclamation can facilitate requests for federal emergency and/or disaster assistance if a complete and comprehensive assessment of damage indicates that effective recovery is beyond the capabilities of the State and affected local governments.

Section 12. This proclamation shall be effective immediately and remain in effect for 30 days.

**In Witness Whereof**, I have hereunto set my hand and caused the Great Scal of the State of Illinois to be affixed.

Donc at the Capitol in the City of Springfield, this first day of Sprik in the Gear of Our Lord, two thousand and twenty, and the State of Illinois two hundred and second.

Rese VALT INDEX DEPARTMENT

Secretary of State

APR 9 1 2020

IM THE OFFICE OF SECRETARY OF STATE Governor

# **Attachment C**

Illinois Department of Public Health's Emergency Amendments to Plumbers Licensing Code, 68 Ill. Adm. Code 750

### DEPARTMENT OF PUBLIC HEALTH

### NOTICE OF EMERGENCY AMENDMENT

TITLE 68: PROFESSIONS AND OCCUPATIONS CHAPTER IV: DEPARTMENT OF PUBLIC HEALTH

### PART 750 PLUMBERS LICENSING CODE

|                | SUBPART A: GENERAL PROVISIONS  |
|----------------|--|
| Section        |  |
| <u>750.1</u>   | COVID-19 Emergency Provisions  |
| <b>EMERGEN</b> | <u>NCY</u>   |
| 750.100        | Applicability (Repealed)   |
| 750.110        | Definitions  |
| 750.115        | Statutory Authority (Repealed)   |
| 750.120        | Administrative Hearings  |
| 750.125        | Referenced Materials   |
|                | SUBPART B: STATE BOARD OF PLUMBING EXAMINERS                                   |
| Section        |  |
| 750.200        | Organization of the State Board of Plumbing Examiners                          |
| 750.205        | Election of Officers (Repealed)  |
| 750.210        | Duties of the State Board of Plumbing Examiners                                |
| 750.215        | Duties of Chairman (Repealed)  |
| 750.220        | Records of the State Board of Plumbing Examiners                               |
| 750.225        | Duties of Vice-Chairman (Repealed)   |
| 750.235        | Quorum (Repealed)  |
| 750.245        | Meetings (Repealed)  |
|                | SUBPART C: ADMINISTRATION OF AND REQUIREMENTS FOR PLUMBING LICENSE EXAMINATION |
| Section        |  |
| 750.300        | Requirements for Admission to the Plumbing License Examination                 |
| 750.310        | Administration of the Plumbing License Examination                             |
| 750.320        | Plumbing License Examination Results   |
| 750.330        | Course Credit (Repealed)   |

SUBPART D: PLUMBING PROGRAM FEES

## DEPARTMENT OF PUBLIC HEALTH

# NOTICE OF EMERGENCY AMENDMENT

| Section |   |
|---------|---|
| 750.400 | Licensing of Plumbers   |
| 750.410 | Licensing of Apprentice Plumbers  |
| 750.420 | Documentation Required for Sponsors of Apprentices                            |
| 750.430 | Plumbers' and Apprentice Plumbers' License Records                            |
|         | SUBPART E: PROGRAMS OF INSTRUCTION  |
|         | AND CONTINUING EDUCATION  |
| Section |   |
| 750.500 | Continuing Education Requirements for Licensed Plumbers                       |
| 750.510 | Department Approval of Continuing Education Sponsors and Courses              |
| 750.520 | Continuing Education Course Records   |
| 750.530 | Department Approval and Evaluation of Courses of Instruction in Plumbing      |
| 750.540 | Topics for Approved Programs of Instruction in Plumbing and Approved          |
|         | Continuing Education Courses  |
| 750.550 | Programs of Instruction and Practical Training in Plumbing Approved as        |
|         | Equivalent to Illinois Licensed Apprenticeship                                |
|         | SUBPART F: REQUIREMENTS FOR PLUMBING FIRMS                                    |
| Section |   |
| 750.600 | Organization of Plumbing Firms  |
|         | SUBPART G: PLUMBING INSPECTORS  |
| Section |   |
| 750.700 | Purpose and Authority for Certification of Plumbing Inspectors                |
| 750.710 | Certification of Plumbing Inspectors  |
| 750.720 | Renewal of Plumbing Inspector Certification and Continuing Education          |
|         | Requirements for Certified Plumbing Inspectors                                |
| 750.730 | Plumbing Inspectors   |
|         | SUBPART H: APPROVAL OF PLUMBING PROGRAMS<br>ESTABLISHED BY GOVERNMENTAL UNITS |
| Section |   |
| 750.800 | Governmental Units Establishing Plumbing Programs                             |
|         |   |

SUBPART I: VIOLATIONS OF PLUMBER'S LICENSE

### DEPARTMENT OF PUBLIC HEALTH

### NOTICE OF EMERGENCY AMENDMENT

### AND PLUMBING INSPECTOR'S CERTIFICATION

| Section 750.900 Plumber's and Apprentice Plumber's License Violations 750.910 Plumbing Inspector Violations   |  |  |  |  |  |
|---|--|--|--|--|--|
| SUBPART J: CIVIL PENALTIES FOR UNLICENSED PLUMBERS  |  |  |  |  |  |
| Section 750.1000 Civil Penalties for Unlicensed Plumbers  |  |  |  |  |  |
| SUBPART K: ADMINISTRATIVE FEES  |  |  |  |  |  |
| Section 750.1100 Plumbers' and Apprentice Plumbers' Examination and Licensure Fees 750.1110 Other Fees  |  |  |  |  |  |
| AUTHORITY: Authorized by and implementing the Illinois Plumbing License Law [225 ILCS 320].   |  |  |  |  |  |
| SOURCE: Adopted at 2 Ill. Reg. 40, p. 1, effective October 1, 1978; codified at 5 Ill. Reg. 10870; Part repealed, new Part adopted at 13 Ill. Reg. 19564, effective December 1, 1989; emergency amendment at 16 Ill. Reg. 12785, effective July 30, 1992, for a maximum of 150 days; amended at 17 Ill. Reg. 417, effective December 28, 1992; recodified at 23 Ill. Reg. 14649; amended at 24 Ill. Reg. 12019, effective August 1, 2000; amended at 38 Ill. Reg. 19715, effective September 23, 2014; amended at 40 Ill. Reg. 8786, effective June 17, 2016; emergency amendment at 44 Ill. Reg, effective, for a maximum of 150 days. |  |  |  |  |  |

### SUBPART A: GENERAL PROVISIONS

# **Section 750.1 COVID-19 Emergency Provisions EMERGENCY**

Due to the <u>public health</u> emergency related to the COVID-19 outbreak, the following shall apply to this Part:

- a) The plumbers' license renewal deadline set forth in Section 750.400(b) is extended to August 28, 2020.
- b) The apprentice plumbers' license renewal deadline set forth in Section 750.410(b) is extended to August 28, 2020.

## DEPARTMENT OF PUBLIC HEALTH

## NOTICE OF EMERGENCY AMENDMENT

| <u>c)</u> | The plumbing inspector certificate renewal deadline set forth in Section |
|-----------|--|
|           | 750.720(a) is extended to August 28, 2020.                               |

| (Source: | Added by emergency rulemaking at 44 Ill. Reg. | , effective |
|----------|---|-------------|
|          | for a maximum of 150 days)                    |             |

# **Attachment D**

Affidavit of Steve Vance

## BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| IN THE MATTER OF:                   | ) |                      |
|-------------------------------------|---|----------------------|
|                                     | ) | R 2020-20            |
| EMERGENCY RULEMAKING FOR            | ) |                      |
| CROSS CONNECTION CONTROL DEVICE     | ) | <b>EMERGENCY</b>     |
| INSPECTORS OF PUBLIC WATER SUPPLIES | ) | (Rulemaking - Water) |
| AT 35 ILL, ADM, CODE PART 604,1520  | ĺ | ` ,                  |

### AFFIDAVIT OF STEVE VANCE

I, STEVE VANCE, being first duly sworn upon oath deposes and states as follows:

- I am the Field Operations section manager within the Division of Public Water Supplies,
   of the Bureau of Water at the Illinois Environmental Protection Agency.
- 2. In that position, I have personal knowledge of the facts set forth in the Statement of Reasons for Emergency Rulemaking.
- 3. I certify, under penalties as provided by law pursuant to Section 1-109 of the Illinois Code of Civil Procedure, that the statements set forth in the foregoing Statement of Reasons for Emergency Rulemaking are true and correct, except as to matters therein stated to be on information and belief, and as to such matters, I certify, as aforesaid, that I believe the same to be true.

4-10-20

STEVE VANCE